

Draft Terms of Reference

Danish Assistance to the Urban Environmental Management Programme (2006-2010)

Danida Review of Government Components - National, Provincial and Local

Background

The Urban Environmental Management Programme (UEM Programme) is a focused continuation of more than ten years' of environmental collaboration between Denmark and South Africa.¹ The UEM programme, however, marks a shift in focus and strategy, from implementation through environmental projects to a sector programme support with an emphasis on urban environmental management and poverty reduction.

The overriding objective of Danish support is poverty reduction. Through the UEM programme, Denmark is providing support to the Government of South Africa that is aimed at enhancing existing capacity in Urban Environmental Management, to address and reduce the negative impacts of environmental degradation generally, and more specifically to reduce the resultant burden that is disproportionately placed on the poorest sections of society. The UEM programme prioritises poverty reduction and building institutional capacity for enhanced local-level delivery of environmentally sustainable services.

The programme started in January 2006, with a total DANIDA contribution of 220 million DKK (276 million ZAR at current rates of exchange). The UEM Programme supports each of the three spheres of government, with a focus on urban areas. It seeks to build institutional capacity for enhanced local-level delivery of environmentally sustainable services. Hence the shift encompasses the local sphere, and its essential role in the implementation of government strategies and programmes for the delivery of services.

The strategic focus of the UEM Programme is, inter alia, to develop institutional capacity for UEM at national, provincial and in particular municipal levels in selected locations with a particular focus on enabling implementation; to enhance the quality of the urban environment in cities of South Africa through mainstreaming of urban environmental challenges into planning and implementation of general development plans; and to apply Danida assistance in a catalytic manner that adds value to the existing South African resources available

¹ From 1995 to 2002, Denmark's support was focused on contributing towards building the national policy, legislative and strategic environmental planning and regulatory frameworks in South Africa. From 2002 to 2005 Denmark's environmental support focussed on contributing towards the planning and management of waste, water resources, air quality and sustainable energy.

to UEM. Thematic focus areas of the UEM programme include planning, energy, waste management, air quality, capacity building and environmental health.

The UEM programme partners across the three spheres of government include 1) National and provincial governments - the Department of Environmental Affairs and Tourism (DEAT), Health, Gauteng, Western Cape, KwaZulu-Natal and 2) Local government – City of Cape Town, Ekurhuleni, eThekweni, City of Joburg and Sedibeng.

The UEM programme was formulated in terms of the Paris declaration on aid effectiveness. The formulation of the UEM Programme was done in full collaboration with the government partners, and espouses the mutual commitments of the Paris declaration on aid effectiveness, namely, to enhance aid effectiveness, through promoting ownership, alignment, harmonisation, results and mutual accountability. South Africa and Denmark, in line with each countries responsibilities under the Paris declaration on aid effectiveness, are committed to a programme that builds on the premise that any support provided has the most chance of success and sustainability if it is locally owned and driven, and responds to the priorities of the national and local partners. As such, activities and outputs that are supported in the UEM programme will be aligned to government priorities as described in business and strategic plans.

The lead South African government agent for the UEM Programme is the Department of Environment and Tourism (DEAT). National Treasury is a supporting partner to the UEM programme.

The programme has a Knowledge Management and Civil Society Support (KMCSS) component that supports a variety of NGOs, which are working through an array of focus areas, towards pro-poor urban environmental management. As a leading institution in the urban arena the South African Cities Network is a partner in the KMCSS component, specifically with regard to Knowledge Dissemination activities via already established fora, and indirectly with regard to research activities. The KMCSS component is managed by the Royal Danish Embassy, and as it falls outside the government sphere of activities, it does not fall within the ambit of the review.

UEM Programme Objectives

Development Objective

Contribute to sustainable and poverty-oriented environmental management of urban areas in South Africa

Immediate Objectives

- National and provincial framework for pro-poor integrated urban environmental management is put in place and operational
- Local urban environmental management and planning for poor

communities is improved

The realisation of the development objective of the UEM Programme is supported by the National & Provincial (NPUEM) and Local Government (LG) components, namely:

Objectives of the NPUEM component:

The Development Objective of the National & Provincial component is:

National and provincial framework for pro-poor integrated urban environmental management is operational

The Immediate Objective of the National & Provincial component is:

National and Provincial governance institutional capacity for Urban Environmental Management (UEM) is enhanced

Objectives of the Local Government component:

The Development Objective of the Local Government component is:

Improved local urban environmental management and planning for poor communities

The Immediate Objective of the Local Government component is:

Improved municipal capacity for integrated urban environmental management, planning and monitoring

Outputs

National & Provincial Component

- Framework in place for integration of Urban Environmental Management in planning
- The Waste Management Act implemented
- The National Air Quality Management Act implemented
- Section 20 waste facility permitting operational
- Joint DEAT and DoH mandate on environmental health prepared and operational
- Integrated Urban Environmental Management implemented in Western Cape province
- Integrated Urban Environmental Management implemented in Gauteng province
- Integrated Urban Environmental Management implemented in KwaZulu-

Natal province

Local Government Component

- UEM integrated in city planning cycle and city management
- Environmental Health capacity and implementation
- Local air quality monitored and managed
- Local sustainable energy solutions developed and implemented
- UEM Capacity development and coordination

Objectives of the Review

While the review is taking place approximately 22 months after the official commencement of the program, the national and provincial sphere commenced in April 2006, and the local government sphere commenced in July 2006 as per agreed cycles of the programme. The following will be reviewed:

- The urban environmental management progress and context of the Danida supported programme
- Programme progress
- Identification of how to support synergies between and across spheres of government
- Management issues
- Integration of work plans and budgets
- Future strategic use of the unallocated budget
- Future thematic issues
- Risks and assumptions

Recommendations from the joint review will form the basis for discussions among the project partners in program implementation

Outputs of the review

The review has two outputs:

- A Mission Preparation Note to be submitted to the RDE prior to departure of the Review Team from Denmark.
- A Review Aid Memoire to be discussed with the Royal Danish Embassy, UEM Programme partners and other relevant stakeholders.

Scope of work

The activities of the review should include but not necessarily be limited to the following facets:

Overall Urban Environmental Management issues

- Review the strategic focus of the Danida support to pro-poor urban environmental management in South Africa, with a view to identifying strategic areas for future consideration in implementation

Overall program issues

- Assess and review the progress of the program in relation to the objectives, outputs and the program implementation plan, including assumptions and risks.
- Assess and review the program management functions, budget and implementation plan.
- Assess and review the need and mechanisms for co-ordination and support across the different components.

Reporting

Prior to departure the team should deliver a Review Aid Memoire to the RDE. Based on this note a debriefing should take place on the day of departure. No later than one week after departure a final review Aid Memoire should be received by and RDE for approval.

Method of Work

The team will familiarise itself with the relevant literature and plan visits to see implementing and support partners. The review team will meet with representatives from the Royal Danish Embassy in Pretoria, with the lead UEM Programme partner, namely the Department of Environmental Affairs and Tourism (DEAT), implementing agents across the three spheres of government

The review will take place from 5th – 16th November 2007 in South Africa. A mission preparation note will be prepared in advance of the mission.

Relevant Documents

- Program Document, UEM Programme, December 2005.
- Component 1 (NPUEM component) Inception report, April 2006.
- Component 3 (LG component), Inception report, June 2006.
- Component 1 (NPUEM component), six-monthly Progress report, April 2006.
- Component 3 (LG component), six-monthly Progress report, June 2006.
- UEM Programme Status update Year one, July 2007.
- Annual UEM Programme progress report, August 2007.2
- Background material is available, on request.

² Currently being finalised

Review Team

Kurt Mørck Jensen, Danida BFT Senior Adviser, Team Leader
Palle Lindgaard-Jørgensen, Senior Environmental Management Consultant
NN, PSC representative
NN, National Consultant

Royal Danish Embassy, Pretoria
2nd August 2007

Troels Brun Jørgensen
Environment Counsellor