



environment & tourism

Department:  
Environmental Affairs  
REPUBLIC OF SOUTH AFRICA



**For inclusion in Contract**

## **TERMS OF REFERENCE**

**FOR  
LOCAL SHORT-TERM CONSULTANTS  
DEPLOYED UNDER THE DANISH-SOUTH AFRICAN  
URBAN ENVIRONMENT MANAGEMENT PROGRAMME**

**WITHIN THE  
DEPARTMENT OF  
ENVIRONMENTAL AFFAIRS AND TOURISM**

**National Waste Management Bill**

**SOUTH AFRICAN EXPERTS  
(various short term)**

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# 1. Information summary

1.	<i>Title:</i> Specialist experts (various) for providing technical inputs on the content of the Waste Bill during the public participation process.
2.	<i>Client:</i> DEAT Waste Bill Public Participation Programme <b>Programme Director: Zanele Mvusi +2712 310 3388 zmvusi@deat.gov.za</b>
3.	<i>Management of this project:</i>  <b>Project Manager: Tinus Joubert +27 12 310 3524 tinusjoubert@absamail.co.za</b>
4.	<i>The specific problem</i> The public participation process for the National Waste Bill need to be conducted nationally. Various national (SA) short term experts need to be appointed to provide inputs on the Waste Bill with regard to specific aspects. The specific experts will be identified as the public participation process continues and the various aspects of the Waste Bill which would require further development and input becomes clear. Expertise may cover aspects like Land Contamination, International Agreements, Health Care Waste, Institutional Arrangements, Waste Management Plans, Definitions, Waste Classification, Extended Producer Responsibility, Cleaner Production/Waste Minimisation etc. The expertise will be drawn upon as and when required over the following four months.
5.	<i>The main output</i> to be delivered is: <ul style="list-style-type: none"><li>• commenting on the technical defensibility of the formulation of definitions;</li><li>• providing input, based on national (SA) experience, on the approach to be taken to specific identified technical aspects of the Bill;</li><li>• commenting on drafts of the Bill in terms of technical implications of proposed wording and approaches;</li><li>• where requested, providing recommendations on possible refinements and/ or expansion of draft provisions in the Bill;</li><li>• advising DEAT on identified technical issues; and</li><li>• reviewing and commenting on technical submissions/comments received during the participation process.</li></ul>
6.	<i>Perspective</i> These inputs will be used together with the comments received during the public participation process as a basis to finalise the National Waste Bill to be submitted top Parliament on 13 June 07.

7. <i>Indicators of successful accomplishment</i> The Waste Bill presented to Parliament on time with the necessary amendments.
8. <i>INPUTs</i> <ul style="list-style-type: none"> <li>• Consultancy (days): 20 working days over 3 months</li> <li>• 2 Flights , 10 x (Accommodation + pD)</li> <li>• All printing costs to be borne by DEAT</li> </ul>
9. <i>Dates:</i> Commencement March 2007 (earliest); End May 31, 2007
10. <i>Submission of all outputs</i> May 31, 2007 to DEAT Project Director

## 2. Project Budget Frames

### Consultant days and staff days

	<b>Consultant Days</b>	
Consultancy Input:	20	
(20 days @ R 4800 per day)		
<b>TOTAL</b>		<b>R96 000.00</b>

### Other expenses

	<b>UEM</b>	
2 Flights	R 5000.00	
Accommodation & per Diem (10)	R 12000.00	
<b>TOTAL</b>	<b>R 17000.00</b>	

## 3. Introduction and Background

In 1996 the Department of Environmental Affairs and Tourism (DEAT) undertook a review of existing environmental legislation in order to ensure that environmental legislation was aligned to the Constitution and new policies, as well as to consolidate and streamline laws governing the environment. The National Environmental Management Act (Act no 107 of 1998 – NEMA) was developed as overarching

framework legislation for environmental management in SA. More recently, as part of the law reform process, DEAT undertook to develop national legislation governing pollution and waste management. DEAT has now completed the development of the draft National Environmental Management: Waste Management Bill. The Waste Management Bill is subsidiary and supporting legislation to NEMA that seeks to legally obligate the principles of the White Paper on Integrated Pollution and Waste Management for South Africa.

The development of the Waste Management Bill is undertaken with the assistance of an external legal drafter and financial assistance from the Danish International Development Assistance Agency (Danida). The Waste Management Bill was published in the Government Gazette on 12 January 07. An obligatory public comment period of 90 days is currently applicable. During this period of time DEAT is obligated to consult widely with relevant stakeholders regarding the contents of the Bill.

## **4. Objectives**

The immediate objective is to provide DEAT with the necessary national (SA) expertise to enable them to draft and finalise the National Waste Management Bill within the SA waste management context. This requires local experts with ample experience on specific aspects within the SA waste management field. These consultants must have technical expertise/experience in and a good understanding of:

- Specific problematic matters to be dealt with in the Bill;
- the development of waste management legislation; and
- the IP and WM Policy for SA
- the National Waste Management Strategy for South Africa.

## **5. Main Output**

The final output will be the completed Waste Management Bill which will be submitted to parliament by 13 June 2007. All written inputs from the local consultants will be compiled in a single file (per individual) and serve as a final output from the consultant to the PSC.

## **6. Key Tasks**

DEAT has identified the need to appoint various local (SA) technical experts to provide *ad hoc* technical assistance to the DEAT during the drafting process. The assistance to be given includes the following –

- comment on the technical defensibility of the formulation of definitions;

- provide input on the approach to be taken to the management of specifically identified aspects of the Bill;
- comment on drafts of the Bill in terms of technical implications of proposed wording and approaches;
- where requested, provide recommendations on possible refinements and/ or expansion of draft provisions in the Bill;
- advise DEAT on identified technical issues; and
- review and comment on technical submissions/comments received during the participation process.

## **7. Scope of work, management etc:**

The Consultants will refer to the Project Manager (consultant) and liaise closely with the Project Manager under the direct guidance of the Project Director (DEAT).

The process includes consultation with all relevant national departments as well as provincial environment departments and local authorities. Individual meetings will also be conducted with NGO's and Industry. Public meetings will also be conducted in each province with the assistance of the provincial environment departments. A Waste Conference is also planned for local authorities.

## **8. Management, Administration, Reporting**

**The Project Director** will be

Zanele Mvusi

Chief Director: Pollution and Waste Management.

+27 12 310 3388

**Resource persons** available in DEAT

- Obed Baloyi
- Dee Fisher
- Rantsadi Moatshe

## **9. Inputs**

**The Consultants** will provide

- Specialist input regarding local Waste Management approaches.
- Sound understanding of the Waste Management context in SA
- Drafting skills with regard to the Waste Bill in terms of proposed wording for specific clauses.

**DEAT** will provide

- Staff time as indicated
- All background information available and pertinent about the Waste Bill
- Venues and catering for workshops and meetings.
- Access to stakeholders important for input into the Waste Bill..

- All practical arrangements in connection with the meetings and workshops.

## **10. Monitoring, Reporting**

The outputs will serve, also as a formal reporting mechanism.

They will be submitted to the Drafting consultant. The Drafting consultant is responsible for incorporating all inputs into the Bill. Project Director must declare that the project has been completed before the last instalments are paid.

## **11. Financial Management**

This follows the procedures outlined in the contract of the assignment.

## **12. List of Annexures**

A. Draft Waste Management Bill

## **13. List of References**

None

## **Annexure A**

**Draft National Environmental Management: Waste Management Bill.**